2 3 4 5 6 7 8 9	ENGSTROM, LIPSCOMB & LACK, A PROWalter J. Lack (State Bar No. 57550) Paul A. Traina (State Bar No. 155805) Stephen R. Terrell (State Bar No. 210004) 10100 Santa Monica Boulevard, 16th Floor Los Angeles, California 90067-4107 (310) 552-3800 telephone (310) 552-9434 fax MASRY & VITITOE, A PROFESSIONAL (Edward L. Masry (State Bar No. 31016) David E. Weeks (State Bar No. 190542) Nicholas Siciliano (State Bar No. 195026) 5707 Corsa Avenue, 2nd Floor Westlake Village, California 91362 (818) 991-8900 telephone (818) 991-6200 fax	PESSIONAL CORPORATION ORIGINAL FILE AUG 0.1 2000	
15	SUPERIOR COURT OF THE STATE OF CALIFORNIA		
16	COUNTY OF LOS ANGELES		
17 18 19 20 21 22 23 24 25 26 27	DAVID SCOTT SMILEY, individually and doing business as SMILEY PRODUCTIONS, a sole proprietorship; and SKYSCRAPER PRODUCTIONS, LLC, a California limited liability company, Plaintiffs, vs. INTERNET CORPORATION FOR ASSIGNED NAMES AND NUMBERS, a California corporation; NEULEVEL, INC., a Delaware corporation; ABACUS AMERICA, INC., a California corporation; ALLDOMAINS.COM, a California corporation; BLUEBERRY HILL COMMUNICATIONS, INC., a California corporation; BULKREGISTER.COM, INC., a Maryland corporation; CATALOG.COM, INC., a California corporation; CATALOG.COM, INC., a California corporation;	CASE NO. BC 254659 CLASS ACTION FIRST AMENDED COMPLAINT FOR: 1. VIOLATIONS OF BUSINESS & PROFESSIONS CODE § 17200, ET SEQ.; 2. PRELIMINARY AND PERMANENT INJUNCTION (CODE CIV. PROC., §§ 526, 527)	
Jt.		1	

1	DOMAIN REGISTRATIONS SERVICES,
_	INC., a Florida corporation; DOTSTER,
2	INC., a Washington corporation;
3	EMARKMONITOR INC., an Idaho
٦	EMARKMONITOR INC., an Idaho corporation; ENOM, INC., a Washington corporation; GO DADDY SOFTWARE,
4	INC., an Arizona corporation;
•	INTERCOSMOS MEDIA GROUP INC., a
5	Delaware corporation; INTERNET NAMES
	WORLDWIDE(US),INC., a Delaware
6	corporation; NAMÉSECÚRE INC., a
	California corporation; NETWORK
7	SOLUTIONS, INC., a Delaware corporation;
8	PARAVA NÉTWOŔKS, INC., a Texas
ō	corporation; REGISTER.COM, INC., a
9	Defaware corporation; THE REGISTRY AT INFO AVENUE, a South Carolina
	corporation; VERISIGN, INC., a Delaware
10	corporation; DOMAIN BANK, INC, a
	Pennsylvania corporation; CYDIAN
11	TECHNOLOGIES, LLC, a New York
	limited liability company; YAHOO! INC., a
12	Delaware corporation; #1 DOMAIN NAMES
13	INTERNATIONAL, INC.; 007NAMES,
13	INC; 1 ENAMECO; 123 REGISTRATION,
14	INC.; 21 COMPANY; 4DOMAINS.COM; ALTERNATEDOMAINS.COM;
•	AMERICAN DATA TECHNOLOGY INC.;
15	BB ONLINE UK LTD.;
	BUDGETREGISTER.COM; CASDNS INC;
16	CORE INTERNET COUNCIL OF
1.7	REGISTRARS; CORPORATE DOMAINS,
17	INC.; CSL COMPUTER SERVICE
18	LANGENBACH, CYBERSEARCH-US,
10	INC.; CYBERVISORS, INC.; DIRECT INFORMATION PVT LTD.; DIVERSITY
19	NETWORK SERVICES; DOMAIN-IT!,
	INC.; DOMAININFO; DOMAINMART;
20	DOMAINNAMEREGISTRATION.COM:
	DOMAINPEOPLE, INC.;
21	DOTBIZLOTTERÝ.COM; EARLY BIRD
22	DOMAIN, EDIFAX INTERNET SERVICES
22	LLC; FIRSTDOMAIN.NET; G+D INTERNATIONAL LLC; GAL
23	COMMUNICATIONS, LTD; I.D.R.
23	INTERNET DOMAIN REGISTRY;
24	INTERNET DOMAIN REGISTRARS;
	INTERNETREGISTRATION.COM, LLC;
25	MARKMONITOR; MELBOURNE ÍT
ا _ ا	LIMITED: NAMEENGINE, INC.;
26	NAMESCOUT.COM CORP.; NDN REGISTRY; NETBENEFIT; NETLOGIN;
ہے	REGISTRY; NETBENEFIT; NETLOGIN;
27	NET NAMES INTERNATIONAL LTD.;
28	NETPIA.COM, INC.;
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NOMINALIA INTERNET SL; ONLINENIC, INC.; PROCUREMENT SERVICES, INC.; RAPID HOST; RESERVEME.COM; SIGNDOMAINS.COM; SPEEDNAMES, INC.; SPY PRODUCTIONS.COM; THE NAMEIT CORP.; TUCOWS, INC.; VIRTUAL INTERNET PLC; WEB EXPRESS, INC.; WEB COSTASOL; WEBCITY AUSTRALIA PTY LTD.; WORLDWIDEMEDIA.COM; and DOES 1-500, inclusive,

Defendants.

Plaintiffs DAVID SCOTT SMILEY, who does business as SMILEY PRODUCTIONS, and SKYSCRAPER PRODUCTIONS, LLC, for themselves and as a representative of all others similarly situated, and on behalf of the general public pursuant to Business & Professions Code §§ 17200 (collectively, the plaintiffs are referred to herein as "Plaintiffs" and each individually as a "Plaintiff") hereby allege for their complaint against the defendants named above (collectively, the defendants are referred to herein as "Defendants" and each individually as a "Defendant"), on personal knowledge as to their own activities, and on information and belief as to the activities of others, as follows:

I. NATURE OF CASE

1.1. Defendants are engaged in a criminal lottery enterprise, illegal in California and every state of this country. Specifically, Defendants are offering the chance to win the right to register <.biz>1 domain names2 in exchange for a fee from Plaintiffs, Plaintiff Class

¹ Internet domain names are surrounded by the caret symbols ("<>") herein to distinguish them. The caret symbols, themselves, are not part of any domain name.

² As used herein, "<.biz> domain name" means any domain name the top-level of which is <.biz>. For example, <example.biz> is a <.biz> domain name and, likewise, <.this.is.an.example.of.biz> is a <.biz> domain name. The terms "domain" and "domain name" are used synonymously and interchangeably herein, though technically they may have different

members, and members of the general public. The Plaintiffs can increase their odds of winning the right to register a domain name by purchasing additional chances.

- 1.2. Plaintiffs are consumers and/or businesses which desire to register certain

 biz> domain names. Accordingly, Plaintiffs have paid Defendants fees for the chance to win the right to register such domain names. As a result of Defendants' lottery enterprise, Plaintiffs and similarly situated consumers and/or businesses around the world have paid Defendants money, but Defendants have not provided anything of value to Plaintiffs.
- 1.3. Defendants' illegal lottery enterprise constitutes unfair competition under the laws of the state of California and most other states.
- 1.4. Plaintiffs are entitled to a refund of monies paid to Defendants, and additional damages, costs, and attorneys' fees, as described herein. Additionally, this lawsuit seeks to stop Defendants' unfair and illegal lottery enterprise.

II. PARTIES

- 2.1. Plaintiff DAVID SCOTT SMILEY is an individual doing business as SMILEY PRODUCTIONS (together, "Smiley"), a sole proprietorship doing business in San Diego, California and Phoenix, Arizona. Smiley is owned and operated by David Scott Smiley, with its principal place of business located in Scottsdale, Arizona. Smiley brings this action individually, as a representative of all others similarly situated, and on behalf of the general public pursuant to Business & Professions Code § 17200, et. seq.
- 2.2. Plaintiff SKYSCRAPER PRODUCTIONS, LLC ("Skyscraper") is a California limited liability company with its principal place of business located in Glendale, California. Skyscraper brings this action on behalf of itself, as a representative of all others similarly situated, and on behalf of the general public pursuant to Business & Professions Code § 17200, et. seq.
 - 2.3. Defendant INTERNET CORPORATION FOR ASSIGNED NAMES AND

28 meanings.

NUMBERS ("Defendant ICANN") is a California corporation with its principal place of business located at 4676 Admiralty Way, Suite 330, Marina Del Rey, California 90292-6601.

- 2.4. Defendant NEULEVEL, INC. ("Defendant Neulevel"), is a Delaware corporation with its principal place of business located at Loundoun Tech Center, 45980 Center Oak Plaza, Sterling, Virginia 20166, which has transacted, and currently does transact, business in the state of California.
- 2.5. Defendant NETWORK SOLUTIONS, INC. ("Defendant NSI") is a Delaware corporation registered to do business, and which does business, in the state of California, with its registered office located in the city and county of Los Angeles at 818 West Seventh Street, Los Angeles, California 90017, with its principal place of business located at 505 Huntmar Park Drive, Herndon, Virginia, 20170-5139.
- 2.6. Defendant VERISIGN, INC. ("Defendant Verisign") is a Delaware corporation with its principal place of business located in California at 487 East Middlefield Road, Mountain View, California 94043. Plaintiffs are informed and believe, and on that basis allege, that Defendant Verisign is, among other things, the alter ego of NSI.
- 2.7. Defendant TUCOWS, INC. ("Defendant Tucows") is a corporation, which Plaintiffs believe and therefore allege is, organized under the laws of Ontario, Canada with its principal place of business located at 96 Mowat Ave., Toronto, Ontario M6K 3M1, Canada, which locates its principal place of business in the United States at 535 5th Avenue, New York, New York 10017, and which has transacted, and currently does transact, business in the state of California.
- 2.8. Defendant MELBOURNE IT LTD. ("Defendant Melbourne IT") is a corporation, which Plaintiffs believe and therefore allege is, organized under the laws of Victoria, Australia, with its principal place of business located at Level 2, 120 King Street, Melbourne Vic 3000, Australia, which locates its principal place of business in the United States in California at 2020 Stuart St, Berkeley, California 94703, and which has transacted, and currently does transact, business in the state of California. Defendant Melbourne IT

wholly owns INWW, and owns at least fifty percent (50%) of the shares of Defendant Neulevel.

- 2.9. Defendant INTERNET NAMES WORLDWIDE(US),INC. ("Defendant INWW") is a division of Defendant Melbourne IT, and a Delaware corporation which is registered to do business, does business, and locates its principal place of business, in the state of California at 2020 Stuart St, Berkeley, California 94703. Defendant INWW is a wholly owned subsidiary of Defendant Melbourne IT, and is also the alter ego of Defendant Melbourne IT.
- 2.10. Plaintiffs allege that the remaining Defendants named in the above-entitled caption are businesses entities, most of whose form is unknown, all of which are doing business in California, and most of which are doing business in the county of Los Angeles.
- 2.11. Most of the Defendants named in the above-entitled caption are Registrars³. Each of the Registrars is empowered to be a Registrar by virtue of a contract into which each such Registrar entered with Defendant ICANN. Said contract between ICANN and each respective Registrar provides that such contract is "made . . . at Los Angeles, California, USA." Additionally, said contract provides that disputes arising under or in connection with that contract shall be resolved in Los Angeles, California. All of the Registrars undertook the wrongful acts alleged herein pursuant to authority vested in them by said contract with ICANN.
- 2.12. Some of the Defendants named in the above-entitled caption (collectively, "Agent Defendants") are "partners" or "affiliates" or "resellers" or "registered service providers" of Defendant Tucows, Defendant Melbourne IT, Defendant INWW, or other Defendants (collectively "Principal Defendants"), and all of which such Agent Defendants are agents of at least one of such Principal Defendants. Each such Agent Defendant has entered into an agreement with at least one Principal Defendant providing that such Agent Defendant has the authority to cause registration of domain names as if such Agent

³ See infra, ¶ 5.9, p. 14

Defendant had entered into a contract with ICANN directly. Many of the agreements between Principal Defendants and Agent Defendants also provide that the Agent Defendants must abide by all policies which ICANN imposes on Principal Defendants. For example, the agreement between Principal Defendant Tucows and its Agent Defendants provides that such agent Defendants shall be bound by "terms or conditions established by . . . ICANN" and "shall comply with all policies of . . . ICANN that may be established from time to time regarding the . . . registration of second-level domain names or related matters." Accordingly, because the agreement between such Agent Defendants and such Principal Defendants provides that such Agent Defendants may register domain names as if such Agent Defendants were Registrars empowered directly by ICANN, such Agent Defendants are referred to herein as "Registrars" to the same extent as Principal Defendants and other Registrars are referred to herein as such. Therefore, the term "Registrar" as used herein refers to all Defendants except Defendant ICANN and Defendant Neulevel.

- 2.13. The true name or capacities, whether individual, corporate, associate, or otherwise, of defendants DOES 1 through 500, inclusive, are unknown to Plaintiffs, who therefore sue said Defendants by such fictitious names. Plaintiffs are informed and believe, and on such information and belief allege, that each of the Defendants sued herein as a DOE is legally responsible in some manner for the events and happenings alleged herein, and that the damages to Plaintiffs, other Class members, and members of the general public, as herein alleged were proximately caused such DOE Defendants' conduct. Plaintiffs will ask leave of this Court to amend this complaint to insert the true names and capacities of DOES 1-500 in place and instead of the fictitious names, when the same become known to Plaintiffs.
- 2.14. All of the Defendants except Defendant ICANN are agents of Neulevel. Each Defendant, except for Defendant ICANN, is empowered to cause requests of <.biz> domain names to be sent to Defendant Neulevel. Neulevel is, by virtue of such Defendant accepting a <.biz> domain request, bound to enter the request into its Lottery Enterprise system for processing. Each Defendant, except Defendant ICANN, therefore is authorized to bind Defendant Neulevel as Defendant Neulevel's agent.

10 3.2. This Court
11 to California Constitution
12 3.3. This Court
13 Procedure §§ 395 and 393
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- 3.1. This Court has personal jurisdiction over the Defendants and each of them pursuant to Code of Civil Procedure § 410.10 because: (i) each of the Defendants were empowered to commit the acts alleged herein as a result of executing an agreement with Defendant ICANN pursuant to California state law, or are agents of other Defendants which executed said agreement, and the acts alleged herein arose out of said agreement; (ii) each of the Defendants have done, and are doing, business in this state; (iii) the Defendants and each of them have committed crimes and unfair competition having an effect in this state; and (iv) certain of the Defendants are present, domiciled, resident, or a citizen of this state.
- 3.2. This Court has original subject matter jurisdiction over this action pursuant to California Constitution Article VI, § 10.
- 3.3. This Court is the proper venue for this action pursuant to Code of Civil Procedure §§ 395 and 395.5.

IV. CLASS ACTION ALLEGATIONS

- 4.1. Plaintiffs bring this suit as a class action pursuant to section 382 of the Code of Civil Procedure on behalf of themselves and a plaintiff class (the "Class") defined as follows:
 - "All persons or entities who (i) requested a domain name from the Defendants, any one of the Defendants, any agent of any of the Defendants, any reseller of any of the Defendants, or any affiliate of any of the Defendants (collectively, "Registrars"), and (ii) paid consideration for the chance to register such domain name to any Registrar, which consideration such Registrar accepted understanding that it was tendered in exchange for the chance to register a domain name. Excluded from the Class are the Defendants, their directors, officers, managers, members, and employees, and their families, legal representatives, heirs, successors and assigns."
- 4.2. This action has been brought and may be properly maintained as a class action pursuant to section 382 of the Code of Civil Procedure. The Plaintiff Class is ascertainable and there is a well-defined community of interest among the members of the Class.
- 4.3. Based upon the nature of the transactions involved in the litigation, Plaintiffs believe the total number of Class members in the Class is at least in the thousands, and

perhaps in the millions. Accordingly, joinder of all members of the Class is not practicable. There are issues of law or fact which are common to the Plaintiff Class, and predominate over any questions which affect only individual members of the Class including, Whether the Defendants sold chances to register domain names to Whether the Defendants received consideration from Plaintiff Class members in exchange for providing the chance to register domain Whether the domain names for which Plaintiff Class members paid consideration for the chance to register constitute prizes; Whether the Defendants' business of selling chances to register domain names constitutes an unfair and illegal lottery enterprise; Whether the Defendants advertising and/or conducting of an unfair and/or illegal lottery enterprise constitutes an unfair, unlawful, and/or fraudulent business practice pursuant to Business & Professions Code The nature of relief available by reason of Defendants' violations of law; Whether Plaintiffs and the Plaintiff Class are entitled to damages for Whether Plaintiffs and the Plaintiff Class are entitled to disgorgement of all wrongfully retained revenue received by the Defendants resulting Whether Plaintiffs and other members of the Class were injured in their

violations alleged herein; and

 Whether non-monetary relief should be awarded, including but not limited to, an order directing Defendants to stop engaging in the Lottery Enterprise described herein.

These and other questions of law or fact, which are common to the Class predominate over any questions affecting only individual members of the Class.

- 4.5. Plaintiffs' claims are typical of the claims of the members of the Class. Plaintiffs and all members of the Class have suffered harm arising out of Defendants' common course of conduct in violation of statutory law as complained of herein.
- 4.6. Plaintiffs will fairly and adequately protect the interests of the members of the Class. None of the Plaintiffs have any interests that are antagonistic to other members of the Class. Plaintiffs have retained counsel who are experienced in the prosecution of class actions and other complex litigation including unfair competition class actions, and Plaintiffs will vigorously prosecute this case on behalf of the Class.
- 4.7. A class action is superior to other available methods for the fair and efficient adjudication of this controversy since individual joinder of all members of the Class is impracticable. Furthermore, as the damages suffered by many of the members of Class may be relatively small, the expense and burden of individual litigation would make it difficult or impossible for individual members of the Class to redress the wrongs done to them. The cost to the court system of adjudication of such individualized litigation would be substantial. Individualized litigation would also present the potential for inconsistent or contradictory judgments and would magnify the delay and expense to all parties and the court system in multiple trials of the complex factual and legal issues of the case. By contrast, the conduct of this action as a class action presents fewer management difficulties, conserves the resources of the parties and the court system, and protects the rights of each member of the Class.
 - 4.8. In addition, this action is certifiable for equitable relief because:
 - a. the prosecution of separate actions by the individual members of the

Class would create a risk of inconsistent or varying adjudications with respect to individual Class members which would establish incompatible standards of conduct for defendants;

- b. the prosecution of separate actions by individual Class members would create a risk of adjudications with respect to them which would, as a practical matter, be dispositive of the interests of the other Class members not parties to the adjudications, or substantially impair or impede their ability to protect their interests; and
- c. Defendants have acted or refused to act on grounds generally applicable to the Class thereby making appropriate final injunctive relief with respect to the members of the Class as a whole.
- 4.9. The primary questions of law and fact raised by this Complaint are common to all individual members of the Plaintiff Class and center on the issue of whether the Defendants are engaged in an illegal lottery constituting unfair competition. In addition, all factual issues to be resolved are virtually identical and common to all Plaintiff Class members. These questions of law and fact common to the Plaintiff Class predominate over any questions affecting only possible individual Plaintiffs.

V. FACTS

A. The Domain Name System

- 5.1. The Internet is a super-network of networks of computers.
- 5.2. Similar to each business having a telephone number, each computer connected to the Internet has a unique number assigned to it called an Internet protocol address (an "IP address"). IP addresses are difficult to remember because they are lengthy and presented in a disorganized dotted decimal form. For example, the IP address identifying the computer which hosts the web site for Los Angeles Superior Court is 207.38.120.63. The IP address system is an integral part of a communications protocol known as TCP/IP (i.e., Transmission Control Protocol (TCP) and Internet Protocol (IP)) which was developed in parts in the 1970s

and integrated and completed in or around 1982. Communications over the Internet are made possible in large part because of the development of the TCP/IP communication protocol.

5.3. In or around November, 1983, the "domain name system" (or "DNS") was developed. The domain name system, instead of using numbers, is founded upon the use of words and other alphanumeric character strings which Internet users can easily remember. Domain names are "mapped" to IP addresses. In other words, domain names identify IP addresses which, in turn, identify computers on the Internet. For example, the domain name <LASuperiorCourt.org> is mapped to the IP address which identifies the computer which hosts the web site for the Los Angeles Superior Court. Accordingly, instead of remembering the Court's IP address, an Internet user can simply remember the domain name.

B. The Domain Name Hierarchy

- top-level domains, or "TLDs". Each TLD is divided into second-level domains. Second-level domains can be further divided into third-level domains, and so on. A domain name appears in a form similar to the following example, which example will be used throughout this paragraph: <this.is.a.domain.com>. The levels of domain names are separated by "dots" (i.e. periods), with the number of levels ascending from left to right. The top-level domain is the portion of the domain name that appears after the last dot on the right; and in the example, ".com" is the TLD. The second level domain name includes the TLD but begins before the last dot on the right; and in the example, "domain.com" is the second level domain name. The third-level domain includes the second-level domain, but includes all of the alphanumeric characters before the dot to the left of the second-level domain; and in this example, "a.domain.com" is the third level domain. Theoretically, levels of domains can continue infinitely, with each new higher level beginning to the left of the lower levels.
 - 5.5. The top-level domain name space of the DNS is virtually unchanged from

when it was implemented in 1985. Until a few weeks ago⁴, there existed just seven (7) generic, three-letter top-level domains, or "gTLDs": <.com>, <.net>, <.org>, <.edu>, <.gov>, <.mil>, and <.int>. At the outset, it was thought that <.com> would be used by commercial entities, <.net> by entities involved with the Internet networking infrastructure, <.org> by nonprofit organizations, and <.edu> by educational institutions. The restrictions on the first three of these were never enforced, and individuals, businesses, network organizations, and non-profit organizations alike are permitted to register in any of them.

5.6. There also exists two hundred forty three (243) two-letter country code top-level domains, or "ccTLD"s. ccTLDs are each comprised of the two letter country codes developed by the International Standards Organization ostensibly identifying nations and territories. To illustrate, <.us> is the country code identifying the United States, and <.CA> is the country code identifying Canada.

C. Registrants, Registries, and Registrars

- 5.7. The "Registrant" is the person who registers a given domain name, and thereafter has the exclusive right to use that domain name. Registrants are commonly referred to as "domain name owners" or "domain name holders". The Los Angeles Superior Court, for example, is the Registrant of the domain name <LASuperiorCourt.org>.
- 5.8. As used herein, the "Registry" means the organization responsible for maintaining the zone files in a top-level domain space, which zone files contain the name of each second-level domain name in such TLD, as well as each second-level domain's corresponding IP address. In other words, the Registry maintains the master database of all second-level domain names existing under a single top-level domain name, and the routing information for each second-level domain. Often times, the Registry is referred to as a "registry operator" and the master database of zone files is referred to as the "registry". When an Internet user requests information over the Internet by entering a domain name, the

⁴ On June 26, 2001, ICANN caused the creation and activation of the <.biz> and <.info> TLDs as further described herein.

Registry's master database (i.e. its zone files) is queried in order to find the IP address and corresponding computer associated with the domain name. If more than one (1) Registry existed for a single top-level domain space, Internet traffic would be unpredictable because it would route to one computer identified by one Registry, and then perhaps to a different computer identified by a second Registry. Accordingly, there can be only one (1) Registry for each top-level domain name. Therefore, a Registry holds a monopoly with respect to a given top-level domain name which yields considerable power to the Registry. Defendant Neulevel is the Registry for the <.biz> top-level domain.

- 5.9. The "Registrar" acts as an interface between Registrants and the Registry, providing registration and generally value-added services. The Registrar causes domain name registrations by allowing Registrants to register domain names from it. The Registrar then submits to the Registry zone file information and other data (including contact information) for each of its customers. The Registrant deals with the Registrar, and never deals directly with the Registry. There can be an unlimited amount of Registrars for any top-level domain, all of which can interface with the Registry which maintains the master database of domain names. With the exception of Defendant ICANN and Defendant Neulevel, all of the other Defendants are Registrars (or agents of Registrars with the authority to register domain names to the same extent as a Registrar⁵).
- 5.10. From a domain name sales standpoint, the Registry sells domain names in its domain space to Registrars on a wholesale basis. The Registrars, in turn, sell those domain names to Registrants on a retail basis. Registrars bill and collect fees from Registrants for domain names. The Registry almost always charges a per-domain fee to the Registrar.

D. History of Generic Top-Level Domain Name Administration

5.11. In 1993, Defendant NSI was granted the right to be the exclusive Registry and Registrar for second-level domains in <.com>, <.net>, <.org>, and <.edu> and to maintain

⁵ See supra, ¶ 2.12, p. 6

⁷ 63 Fed. Reg. 31741 (1998)

6 63 Fed. Reg. 8825 (1998)

the master database (i.e. zone files) for those top-level domains. The National Science Foundation underwrote those services so that Internet users could register domain names without charge. However, in 1995, Defendant NSI negotiated the right to charge a fee to Internet users for the registration of second-level domain names in <.com>, <.net>, and <.org> domain spaces.

5.12. In early 1998, pursuant to instruction from the President, the United States Department of Commerce published *Proposal to Improve Technical Management of Internet Names and Addresses*⁶ (commonly referred to as the "Green Paper") in the Federal Register. The Green Paper proposed moving control of the Internet to the private sector, the creation of a non-profit corporation to oversee domain names and IP addresses, and that five (5) new generic top-level domains be created immediately. Four months later, the United States government published *Management of Internet Names and Addresses*⁷ (commonly referred to as the "White Paper"), a followup to the Green Paper based on comments received relating to the Green Paper. The White Paper also advocated moving control of the Internet to the private sector and the creation of a non-profit corporation to oversee Internet IP addresses and the DNS, but it did not recommend the implementation of new domain names.

E. Defendant ICANN

- 5.13. In September 1998, Defendant Internet Corporation for Assigned Names and Numbers was formed. In October, 1998, ICANN transmitted to the United States Department of Commerce a copy of Defendant ICANN's articles of incorporation, and proposed bylaws. By, November 1998, the United States government entered into an agreement with Defendant ICANN providing that ICANN oversee the DNS and IP address system.
 - 5.14. ICANN is a not for profit California corporation organized without members.

According to its bylaws, the board of directors of ICANN controls it. ICANN is self-funded.

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F. **Domain Names Can Be Extremely Valuable**

Domain names can become exceptionally valuable, especially if they are generic in the sense that they describe a product, service, trade, or industry. For example, the domain name <business.com> was sold for seven million five hundred thousand dollars (\$7,500,000.00) in 1999. Recent domain name sale transactions include <beauty.cc>, which sold for one million dollars (\$1,000,000.00), and <loans.com>, which sold for three million dollars (\$3,000,000.00). As of the date of this Complaint, the domain name <a merica.com> is on sale for thirty million dollars (\$30,000,000.00), and the domain name < stocks.com > is on sale for two million five hundred thousand dollars (\$2,500,000.00). 5.16. Many people have begun businesses of domain name speculation. Similar to

land speculation, these businesses register domain names for the purpose of selling the

domain names for substantial amounts of money. Likewise, there exists several domain

second-level domain names are all available, there is likely to be a "land rush" of businesses

Accordingly, when a new top-level domain is created, and the corresponding

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Creation of the <.biz> Top-Level Domain G.

name appraisal services, and domain name sale escrow agents.

making all efforts to register the very valuable generic domain names.

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5.18. On July 16, 2000, the board of directors of Defendant ICANN adopted a policy for introduction of new Internet top-level domains. Pursuant to its policy, ICANN would select a limited number of new Registries to operate new top-level domains based on ICANN's review of applications submitted by would-be Registries. ICANN charged a nonrefundable fifty thousand dollar (\$50,000.00) application fee, which ICANN required to be paid before ICANN would consider the application. ICANN began accepting applications from organizations desiring to be Registries of new top-level domains on September 5, 2000, and by its deadline of October 2, 2000, ICANN had received forty seven (47) total

applications.

- 5.19. During ICANN's new TLD application process, Defendant Neulevel⁸ applied to become the Registry for the <.biz> top-level domain. On November 16, 2000, ICANN announced that it would implement <.biz> as a new top-level domain, as well as six (6) other TLDs, and that it had chosen Defendant Neulevel to be the Registry for the <.biz> TLD. Thereafter, Defendant Neulevel and Defendant ICANN entered into a series of negotiations for policies and agreements relating to Defendant Neulevel's operation of the <.biz> top-level domain.
- 5.20. On June 26, 2001, Defendant ICANN caused < biz> to become added to the Authoritative Root⁹ such that Internet users could send and receive information to and from computers which < biz> domain names identify.
- 5.21. Soon thereafter, Defendant Neulevel announced its policies for registration of <.biz> second-level domain names. Among other policies, "Registrations in the .biz TLD must be used or intended to be used primarily for bona fide business or commercial purposes."

H. The Defendants' Illegal Lottery Scheme

5.22. On or about May 11, 2001, Defendant Neulevel developed, and ICANN approved, a three step process for implementing the registration of <.biz> second-level domain names to business consumers. The first step is an Intellectual Property claim service which continues for a certain amount of time during which trademark owners may cause notification to potential Registrants of their trademark rights relating to certain domain names. The second step is the "Domain Name Application" step. The third step, which

⁸ At the time Neulevel submitted its application to ICANN, its legal name was JVTeam, LLC.

⁹ The Authoritative Root, also known as the "A" Root, is the master database which contains the "zone files" for each of the top-level domains. The zone files identify the Registry for each top-level domain. Thus, the A Root identifies that Defendant NeuLevel controls which entities can register the second-level domains in the < biz> top-level domain space.

begins October 1, 2001, is when Defendant Neulevel will actually begin accepting registrations for < biz> domain names from Registrars.

- 5.23. On June 27, 2001, Defendant Neulevel implemented and began the Domain Name Application step. Until September 17, 2001, the Defendants and each of them are selling the chance to win the right to register < biz> second-level domain names.
- 5.24. Specifically, for a monetary fee, the Defendants and each of them, through Registrars, are selling "applications" to would-be Registrants, including Plaintiffs and Class members, which provide the *chance* to win the right to register certain < biz> domain names. The purchase of a chance to register a domain name does not entitle any would-be Registrant to *actually* register a domain name, it merely provides them with the *chance* to win the right to register a < biz> domain name.
- 5.25. The just described enterprise of offering for consideration the chance to register a <.biz> second-level domain name is referred to herein as the "Lottery Enterprise".
- 5.26. Each time a Registrar sells a chance to register a <.biz> domain name in the Lottery Enterprise, the Registrar transmits the name of the purchaser to Defendant Neulevel.
- 5.27. Defendant Neulevel maintains a list of all purchasers of the chances to register <.biz> domain names, and the corresponding domain names which each purchaser desires to register.
- 5.28. On or soon after September 18, 2001, and before October 1, 2001, for each domain name for which multiple "applications" have been received in the Lottery Enterprise, Defendant Neulevel will randomly select a would-be Registrant purchaser who will win the right to register such domain name. Because of the random process, a would-be Registrant may increase its chances of registering a domain name by purchasing more chances from Defendant Neulevel. For example, in the event the Los Angeles Superior Court wishes to purchase the domain name <court.biz>, it can purchase a single chance, or it can purchase several chances, thereby increasing its odds of winning the right to actually register the <court.biz> domain name.
 - 5.29. Would-be Registrants, including Plaintiffs and Class members, must pay

consideration in the form of a monetary fee in order to obtain a chance to win a <.biz>domain name during Defendant Neulevel's "Step 2" Lottery Enterprise. Defendant Neulevel receives two dollars (\$2.00) for each chance to register a domain name which a Registrar sells in the Lottery Enterprise. Further, Defendant Neulevel permits the Registrars to, and all Defendant Neulevel approved Registrars actually do, charge an additional fee for the chance to register a <.biz> domain name. For example, one Registrar, Defendant NSI, charges businesses five dollars (\$5.00) for the chance to register a <.biz> domain name. Another Registrar, Defendant BudgetRegister.com, charges nine dollars and 99/100 (\$9.99) for the chance to register a <.biz> domain name.

- 5.30. As further described below, Defendant Neulevel's Domain Name Application process (*i.e.*, the Lottery Enterprise) constitutes a lottery illegal in California and every state of the United States.
- 5.31. In fact, even Registrars accredited by Defendant Neulevel promote and explain the scheme as a "lottery". For example, Defendant Tucows, a Neulevel approved Registrar, which does business as Domain Direct, advertises:

"Pre-registration can be likened to a lottery. You purchase a ticket for a chance to win a prize - in this case, a domain name. A lot of people may have already purchased a ticket for the same domain name, but only one can be the winner. Through a randomized process, the winner for a particular domain name is chosen. Therefore, Domain Direct cannot guarantee that your domain names(s) will be registered because of this randomization."

[emphasis added]

5.32. Similarly, a Registrar offering <.biz> domain names via the Internet site located at http://DotBiz.Lottery.com promotes "Get your Name in the Hat and Win!" and explains that:

"NeuLevel, the registry operator for the new .biz top-level domain names has opened the preregistration phase for .biz domain name extensions. They are treating the .biz domain name selection process like a lottery. That means that everyone has a chance at getting a really great domain name like sex.biz or show.biz - just think - these names could be worth millions! . . . the more applications/entries that you submit for a domain name, the better your chances of winning the right to register that domain name. For example if there are 100 applications/entries submitted by different people for the same domain name, if you have submitted 25 of those applications you will have a 25% of getting it!"

[emphasis added]

- 5.33. Moreover, none of the Defendants have disclosed to the public how many chances have been sold to date. Consequently, no consumer and/or business which desires to purchase the opportunity to win the right to register a <.biz> domain name, has any idea as to its chances.
- 5.34. ICANN oversees the domain name system and is responsible for approving the policies of Registries. ICANN approved the Lottery Enterprise just described, and enables Defendant Neulevel and its Registrar agents to engage in the Lottery Enterprise. If ICANN did not approve of the Lottery Enterprise, all of the Defendants would be unable to engage in the same.

VI. FIRST CAUSE OF ACTION VIOLATIONS OF BUSINESS & PROFESSIONS CODE § 17200 AGAINST ALL DEFENDANTS

- 6.1. Plaintiffs incorporate the allegations set forth in paragraphs 1.1 through 5.34 above as though fully set forth herein.
 - 6.2. California Penal Code § 319 defines a lottery as follows:
 - "A lottery is any scheme for the disposal or distribution of property by chance, among persons who have paid or promised to pay any valuable consideration for the chance of obtaining such property or a portion of it, or for any share or any interest in such property, upon any agreement, understanding, or expectation that it is to be distributed or disposed of by lot or chance, whether called a lottery, raffle, or gift-enterprise, or by whatever name the same may be known."
- 6.3. California Penal Code § 320 provides that "Every person who contrives, prepares, sets up, proposes, or draws any lottery, is guilty of a [crime]."
- 6.4. California Penal Code § 321 criminalizes the act of selling or otherwise conveying the chance to win a prize in a lottery. Specifically, Penal Code § 321 provides:
 - "Every person who sells, gives, or in any manner whatever, furnishes or transfers to or for any other person any ticket, chance, share, or interest, or any paper, certificate, or instrument purporting or understood to be or to represent any ticket, chance, share, or interest in, or depending upon the event of any lottery, is guilty of a [crime]."
- 6.5. California Penal Code § 322 makes it a crime for any person to merely assist with a lottery. Specifically, Penal Code § 322 provides that:

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"Every person who aids or assists, either by printing, writing, advertising, publishing, or otherwise in setting up, managing, or drawing any lottery, or in selling or disposing of any ticket, chance, or share therein, is guilty of a [crime]."

- Lotteries are illegal in California and in every other state in this country¹⁰. 6.6.
- 6.7. Defendants are responsible for, engaging in, and perpetuating the Lottery

¹⁰ Alabama: Code of Ala. §§ 37A-37-20, -21, -22 (2000)(illegal lottery consists of (1) a prize, (2) awarded by chance, (3) for consideration); Alaska: Alaska Stat. §§37.66.200, -210, -220, -280(2), (37)(2000); Morrow v. State, 537 P.2d 377, 378 (Alas. 1973)(private lottery consists of: consideration; chance, and prize); Arizona: Ariz. Rev. Stat §§37-3303, -3304 (2000); Ex Parte Gray, 204 P. 1029, 1031 (Ariz. 1922)(lottery is species of illegal gaming consisting of consideration, chance, and prize); Arkansas: Ark. Stat. Ann. §5-66-373 (1999); Burks v. Harris, 370 S.W. 979, 980 (Ark. 1909); California: Cal. Pen. Code §319 (2000); California Gasoline Retailers v. Regal Petroleum Corp., 330 P.2d 778, 783 (Cal. 1958); Colorado: Colo. Const. Art. XVIII, §2(1)-(3), (7)(1999); Cross v. State, 32 P. 821, 822 (Colo. 1893); Connecticut: Conn. Gen Stat. §§53-278a(3), -278b(b)(1999); Delaware: Del. Code, tit. 37, §3701 (1999); Affiliated Enterprises Inc. v. Waller, 5 A.2d 257, 259 (Del. 1939); Florida: Fla. Stat. §849.09 (1999); Blackburn v. Ippolito, 376 So.2d 550, 551 (Fla. App. 1963); Georgia: Ga. Code Ann. §§16-37-20, -22 (1999); Hawaii: Haw. Rev. Stat. §§712-1220(6), -1221, -1222, -1223 (2000); Idaho: Idaho Code §18-4901, -4902 (1999); Illinois: 720 Ill. Comp. Stat. Ann. 5/28-1 (2000); People v. Eagle Food Centers, Inc., 202 N.E.2d 473, 476 (1964); Indiana: Ind. Code Ann. §§35-45-5-1, -3 (2000); Iowa: Iowa Code §725.12 (1999); State v. Hundling, 264 N.W. 608 (Iowa 1935); Kansas: Kan. Stat. Ann. §§21-4302(b), -4303, -4304 (1999); Kentucky: Ky. Rev. Stat. Ann. §\$528.010(5)(a), -020, -030, -070 (1998); Louisiana: La. Rev. Stat. Ann. §§14:90(A)(1)(a), (b), 14:90.3 (2000); State v. Boneil, 8 So. 298 (La. 1890); Maine: Me. Stat. Rev. Ann. tit. 17-A, §§952(6), 953, 954 (1999); Maryland: Md. Code Ann. §356 (1999); Silbert v. State, 12 Md. App. 516, 280 A.2d 55 (Md. Ct. Spec. App. 1971); Massachusetts: Mass. Ann. Laws ch. 271, §7 (2000); Commonwealth v. Lake, 317 Mass. 264, 57 N.E.2d 923 (Mass. 1944); Michigan: Mich. Stat. Ann. §28.604(1) (1999); United-Detroit Theater Corp. v. Colonial Theatrical Enterprise, 280 Mich. 425, 273 N.W. 756 (Mich. 1937); Minnesota: Minn. Stat. §§609.75(a), .755 (1999); Mississippi: Miss. Code Ann. §97-33-31 (2000); Missouri: Mo. Const. art. II, §§39, 572.020 (2000); Montana: Mont. Code Ann. §§23-5-102, -112(23)(1999); Nebraska: Neb. Rev. Stat. §§28-1101(4), 28-1102 (1999); Nevada: Nev. Rev. Stat. §§462.105 (2000); New Hampshire: N.H. Rev. Stat. Ann. §647.2 (1999); State v. Powell, 567 A.2d 568 (1989); New Jersey: N.J. Stat. Ann. §§2C:37-1(h), :37-2(a), (b)(2000); New Mexico: N.M. Stat. Ann. §30-19-1(E)(2000); New York: N.Y. Penal Law §225.00 (Consol. 1999); North Carolina: N.C. Gen. Stat. §14-290 (1999); State v. Lipkin, 169 N.C. 265, 84 S.E. 340 (N.C. 1915); North Dakota: N.D. Cent. Code §§12.1-28-01, -02 (2000); Ohio: Ohio Rev. Code §2915.02(2000); Oklahoma: Okla. Stat. tit. 21, §§1051-1053 (1999); Oregon: Or. Rev. Stat. §§167.117, .122, .127 (1997); Pennsylvania: 18 Pa. Cons. Stat. §5512(1999); Rhode Island: R.I. Gen. Laws. §11-19-1 (2000); South Carolina: S.C. Const. art. XVII, §7; S.C. Code Ann. §§16-19-10, -20, -30 (1999); Darlington Theatres, Inc. v. Coker, 190 S.C. 282, 2 S.E.2d 782 (S.C. 1939); South Dakota: S.D. Const. art. III, §25; S.D. Codified Laws §§22-25-24, -26(1997); Tennessee: Tenn. Const. art. XI, §5; Tenn. Code Ann. §37-15-501(5), 39-17-506 (1999); Texas: Tex. Penal code §47.03 (2000); Utah: Utah Code Ann. §§76-10-1101, 1102, -1104 (2000); Vermont; 13 Vt. Stat. Ann. §§2101, 2102 (2000); Vt. A.G. Op. 83-9 (1982); Virginia: Va. Code Ann. §18.2-325 (2000); Washington: Wash. Rev. Code §9.46.0257 (2000); State v. Langford, 29 Wn. App. 455, 628 P.2d 829 (1980); West Virginia: W.Va. Code §§29-22A-1, 61-10-11 (2000); State ex. Rel. Mountaineer Park, Inc. v. Polan, 190 W.Va. 276, 438 S.E.2d 308 (1993); Wisconsin: Wis. Stat. §§945.01(5)(a), (b), 945.02 (2000); Wyoming: Wyo. Stat. Ann 86-7-101(a)(iii) (1998); District of Columbia: D.C. Code §22-1501 (1999); National Conference on Legalizing Lotteries, Inc. v. Farley, 68 App. D.C. 319, 96 F.2d 861, 863 (D.C.Cir. 1938).

Enterprise described above.

- 6.8. The Lottery Enterprise constitutes a "lottery" pursuant to Penal Code § 319 because Defendants are distributing property (i.e., domain names) by chance (i.e. random process), among persons (i.e., would-be Registrants, including Plaintiffs and Class members) who have paid valuable consideration (i.e., the "application" fee) for said chance.
 - 6.9. Neither the Lottery Enterprise, nor any part of it, constitutes a charitable raffle.
- 6.10. The Defendants and each of them have contrived, prepared, set up, proposed, and/or drawn the lottery in the Lottery Enterprise. Accordingly, the Defendants and each of them are guilty of a crime pursuant to Penal Code § 320.
- 6.11. The Defendants and each of them have sold or transferred to would-be Registrants, including Plaintiffs and Class members, the chance to register a < biz> domain name, and understood or represented the same to be such a chance, depending upon the event of said lottery in the Lottery Enterprise. Consequently, the Defendants, and each of them, are guilty of a crime pursuant to Penal Code § 321.
- 6.12. The Defendants and each of them have aided or assisted in setting up, managing, or drawing the lottery in the Lottery Enterprise. Thus, the Defendants, and each of them, are guilty of a crime pursuant to Penal Code § 322.
- 6.13. California Business & Professions Code § 17200, et seq. declares unfair competition unlawful and defines unfair competition as, inter alia, "any unlawful, unfair or fraudulent business act or practice and unfair, deceptive, untrue or misleading advertising..."
- 6.14. The "unlawful business activity", proscribed under Business & Professions Code, § 17200, includes anything that can properly be called a business practice and that at the same time is forbidden by law.
 - 6.15. The Lottery Enterprise is a business practice.
 - 6.16. As described above, the Lottery Enterprise is unlawful and unfair.
- 6.17. The Plaintiffs and each of them have suffered damages as a result of Defendants' unlawful and unfair business practices.

- 6.18. Further, Business & Professions Code § 17200 imposes a duty to avoid making false or misleading statements of fact to the public when marketing, soliciting, advertising, or otherwise inducing the public to enter into any obligation.
- 6.19. False and misleading statements of fact include omissions of material fact which, by the exercise of reasonable care, should be known to affect the average consumer's decision as to whether to enter into such obligation.
- 6.20. As businesses advertising, promoting, and soliciting the opportunity for potential Registrants to purchase from Defendants, Defendants have an obligation to fully disclose to the potential Registrants all material facts which would reasonably affect the potential Registrants' decision as to whether to purchase chances to register domain names from Defendants.
- 6.21. However, Defendants failed to disclose to the public how many chances have already been sold. *A fortiori*, Defendants failed to disclose to each Plaintiff the likelihood of winning the right to register the certain < .biz> domain name(s) each Plaintiff requested.
- 6.22. Said failure to disclose creates a false assumption in the mind of the public that the right to register < biz> domain names may be easier than they believe.
- 6.23. Defendants knew, or should have known by the exercise of reasonable care, that such omission of facts relating to chances already sold creates a false assumption in the mind of the public that the right to register <.biz> domain names may be easier than they believe.
- 6.24. Thus, Defendants' failure to disclose such material facts in its advertisements, solicitations, promotions, and marketing for <.biz> domain names constitutes false and misleading statements to the public.
- 6.25. By committing the acts as hereinabove alleged, the Defendants, and each of them, are liable to Plaintiffs, members of the Plaintiff Class, and members of the general public, for violating Business & Professions Code § 17200, et seq.

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VII. SECOND CAUSE OF ACTION FOR PRELIMINARY AND PERMANENT INJUNCTION

- Plaintiffs incorporate the allegations set forth in paragraphs 1.1 through 6.25 7.1 above as though fully set forth herein.
- Plaintiffs request that Defendants be preliminarily and permanently enjoined 7.2 from: (1) continuing to accept applications from Registrants for <.biz> domain names pursuant to the Lottery Scheme; and (2) from distributing <.biz> domain names pursuant to the Lottery Scheme.
- Plaintiffs are entitled to equitable relief under the common law and Code of 7.3 Civil Procedure, section 526, in that:
 - Plaintiffs have provided valuable consideration to defendants pursuant a. to an illegal lottery;
 - Absent equitable relief this illegal activity threatens to continue to the b. detriment of Plaintiffs;
 - Monetary relief would not adequately compensate Plaintiffs, as a c. domain name is akin to real property. Each domain name is unique in all the world and may have substantial value that cannot be accurately ascertained at the present time¹¹.
- 7.4 Plaintiffs are entitled to preliminary equitable relief under the common law and Code of Civil Procedure, section 527, in that:
 - Plaintiffs have demonstrated that the Lottery Scheme is illegal under a. the Penal Code, constitutes unfair competition, and there is a strong likelihood Plaintiffs will prevail on the merits. Concurrently, Plaintiffs have been injured in that they have paid valuable consideration to enter the Lottery Scheme without any idea of their chances of "winning" their requested domain name. Plaintiffs will continue to be injured in

¹¹ See supra ¶ 5.15, p. 16

1	5. That the Court grant such other and further relief as it shall deem just.		
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3	Dated: July 31, 2001		
4			Respectfully Submitted,
5			NEWMAN & NEWMAN ATTORNEYS AT LAW, LLP
6			697 - C
7		By:	Witon
8			DEREK A. NEWMAN, ESQ.
9			THE COMPANY OF THE PROPERTY OF THE CASE
10			ENGSTROM, LIPSCOMB & LACK A PROFESSIONAL CORPORATION
11			1. 7.1
12		Ву:	Walter I- Jack
13			PAUL A. TRAINA, ESQ. STEVEN R. TERRELL, ESQ.
14 15			BIRATIAN LEXIODED, LOX.
16			MASRY & VITITOE A PROFESSIONAL CORPORATION
17	}		
18		Ву:	E) May (gar)
19		-	BDWARD MASRY, ESQ. DAVID E. WEEKS, ESQ.
20	:		Attorneys for Plaintiffs
21			
22			
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