# ICANN: Myth & Reality

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### **Context: Recent Statistics**

- 8.5m Level 2 Domains in .com, .net, .org (NSI Jan 00)
- 75 Million Hosts (Est. Jan 2000)
- 212/246 countries + territories with IP (NW June 1999)
- 201 Million Users (NUA Nov 1999)

   Compare: 950 Million Telephone Terminations

#### Users on the Internet – Nov. 1999

CAN/US - 112.4M Europe - 47.15M Asia/Pac - 33.61M Latin Am - 5.29M Africa - 1.72M Mid-east - 0.88 M



Total - 201.05M

### **ICANN: The Basic Idea**

# ICANN =An Experiment in **Technical Self-Management** by the global Internet community

### **ICANN: The Basic Bargain**

# ICANN =

### Internationalization of Policy Functions for DNS and IP Addressing systems

#### Private Sector on-governmental) Manageme

+

(non-governmental) Management

### What does ICANN do?

Coordinates policies relating to the unique assignment of:

- Internet domain names
- Numerical IP Address
- Protocol Port and Parameter Numbers

Coordinates the DNS Root Server System

- through Root Server System Advisory Committee

#### Domain names & IP addresses

- Domain names are the familiar, easy-to-remember names for computers on the Internet
  - e.g., amazon.com, tiesweb.org, ge.co.uk
- Domain names correlate to Internet Protocol numbers (IP numbers) (e.g., 98.37.241.130) that serve as routing addresses on the Internet
- The domain name system (DNS) translates domain names into IP numbers needed for routing packets of information over the Internet

### **Categories of Internet Domains**

- Generic Top Level Domains (gTLDs)
  - .com, .net. .org, .gov, .mil, .edu, .int, .arpa
  - .com, .net. .org open for registration by all persons and entities on a global basis
  - Proposals to add many more gTLDs (.shop, .arts, .union, etc.)
- Country Code Top Level Domains (ccTLDs)
  - .uk, .fr, .us, .mx, .ca, .de, etc.
  - Registration requirements vary by domain (many require domicile within the territory or other connection with the territory)
  - Derived from ISO 3166-1 list

### Status Quo Ante ICANN

Most Internet DNS and IP Address coordination functions performed by, or on behalf of, the US government:

- Defense Advanced Research Projects Agency (DARPA)
  - Information Sciences Institute (ISI) of University of Southern California
  - Stanford Research Institute (SRI)
- National Science Foundation (NSF)
  - IBM, MCI, and Merit
  - AT&T, General Atomics, Network Solutions, Inc. (NSI)
- National Aeronautics and Space Administration (NASA)
- US Department of Energy





### Jon Postel 1943-1998

### **Need for Change**

- Globalization of Internet
- <u>Commercialization</u> of Internet
- Need for <u>accountability</u>
- Need for more <u>formalized management</u> structure
- Dissatisfaction with <u>lack of competition</u>
- Trademark/domain name <u>conflicts</u>

### White Paper Principles

White Paper: new policy/management structure must promote 4 goals:

- Stability
- Competition
- Private, bottom-up coordination
- Representation

### White Paper Implementation

- Internet community to form non-profit corporation meeting White Paper's 4 criteria
- US Government (through Commerce Department) to transition centralized coordination functions
- Amendment of Network Solutions agreement to require competitive registrars in gTLD registries
- Request to WIPO to study & recommend solutions for trademark/domain-name conflicts

## Status of Transition from USG

- ✓ 25 November, 1998 ICANN recognized in MoU
- June, 1999 Cooperative agreement among ICANN, US Government, root server operators
- ✓ 10 November, 1999
  - ICANN and Network Solutions sign gTLD registry and registrar agreements
  - DoC transfers root authority over gTLDs to ICANN
- ✓ 9 February, 2000
  - Contract with US Government to complete transfer of IANA functions

#### **Remaining Transition Items**

- Year 2000:
  - ccTLD registry agreements
  - IP Address registry agreements
  - Root server operator agreements
- September 30, 2000 Target date for ICANN to settle all registry + registrar + root server relationships

### **Domain Name Issues**

#### Uniform Dispute Resolution Policy

- Optional, non-binding alternative to court
- Average time to resolution: 35-40 days
- Targets abusive, bad-faith cybersquatting
- Applies to .com, .net, and .org (not ccTLDs)
- Three providers: National Arbitration Forum, Disputes.org/e-Resolutions; WIPO
- Competition in registration services
  - Pre-ICANN: Monopoly provider (NSI) for .com, .net, .org; minimum cost of US \$70
  - Now: Over 30 competitors; prices at US \$10
- New Top-Level Domains
  - ICANN Board to make decision in July
- Internationalization of DNS character sets
  - Problem for technical standards bodies (i.e., IETF), not ICANN
  - Need for open standard & interoperability with existing DNS

# **Structure of ICANN**



### **ICANN Board of Directors**

#### **At Large Directors:**

- Esther Dyson (USA) Chairman
- Geraldine Capdeboscq (France)
- George Conrades (USA)
- Greg Crew (Australia)
- Frank Fitzsimmons (USA)
- Hans Kraaijenbrink (Netherlands)
- Jun Murai (Japan)
- Eugenio Triana (Spain)
- Linda S. Wilson (USA)

#### **ASO Directors:**

- Blokzijl (Netherlands)
- Fockler (Canada)
- Wong (Hong Kong, China)
   DNSO Directors:
- Abril i Abril (Spain)
- Cohen (Canada)
- Pisanty (Mexico)

**PSO Directors:** 

- Abramatic (France)
- Cerf (USA)
- Davidson (U. K.)

### At Large Membership

- Open to any individual with verifiable name, email address, physical address
- Free to join and to vote
- Members will directly elect 5 ICANN Directors by November 2000
- Election by Region
- Nominations committee + petition process
- 6-month study period to follow first election
- Membership Implementation Task Force
- JOIN! <a href="http://members.icann.org">http://members.icann.org</a>

## Why At Large Elections?

- Accountability
- Transparency
- Representation
  - Geographic
  - Sectoral
- Diversity of views
- Distributed architecture of selection

## **ICANN Staff**

New Model: Lightweight, minimal staff (= minimal bureaucracy)

#### Current Staff:

- Interim President and CEO (Mike Roberts)
- Vice President/General Counsel (Louis Touton)
- CFO/Policy Director(Andrew McLaughlin)
- IANA staff (2.3 full-time)

### So does ICANN make law?

• Or: Is ICANN a cyber-government for the Internet?

# A: NO!

- ICANN has no inherent coercive power, only the ability to enter into contractual relationships through a process of consensus & consent
- ICANN is not a substitute for the powers of governments (i.e., courts and laws)

# Does ICANN regulate/govern?

- No: ICANN <u>coordinates</u>.
- **But**: technical coordination of unique values sometimes requires accounting for non-technical policy interests:
  - Data privacy protection
    - (WHOIS database)
  - Intellectual property/trademark law
    - (UDRP)
  - Competition law
    - (Registrar accreditation for .com, .net, .org)

### What ICANN doesn't do

- Network security
- Spam
- Web Sites' Data Privacy Practices
- Internet Content
  - Pornography
  - Hate speech
  - Copyright violations
  - Deceptive business practices / consumer protection
- Multi-jurisdictional commercial disputes
- Definition of technical standards
  - Network surveillance and traceability
- Internet gambling

## Lessons from the Experiment?

- Private-sector self-management is possible, if narrowly chartered
- Global consensus on policy is difficult to define; even harder to achieve
  - Consensus is a tradition in the technical community in which ICANN is rooted, because you can test solutions & refer to objective data
  - Consensus on policy questions can be elusive, because it depends upon subjective values

### For Further Information:

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http://www.icann.org