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SNAPNAMES.COM INCORPORATED

**FILED**  
LOS ANGELES SUPERIOR COURT

NOV 18 2004

JOHN A. CLARKE, EXECUTIVE OFFICER/CLERK

BY J. SUNGA, DEPUTY

*Case assigned to  
Judge  
Leticia Gilman*

**BY FACSIMILE**

SUPERIOR COURT OF THE STATE OF CALIFORNIA  
COUNTY OF LOS ANGELES

SNAPNAMES.COM  
INCORPORATED, an Oregon  
corporation,

Plaintiff,

v.

INTERNET CORPORATION FOR  
ASSIGNED NAMES AND  
NUMBERS, a California  
corporation,

Defendant.

Case No. BC 324782

COMPLAINT

(Tortious Interference) *D.3*

**TRIAL BY JURY DEMANDED**

Plaintiff SnapNames.com, Inc. ("SnapNames") alleges as follows:

PARTIES AND VENUE

1. Plaintiff SnapNames is an Oregon corporation with its principal place of business in Oregon.
2. Defendant ICANN is a nonprofit corporation, organized and existing under the laws of the State of California, with its principal office and place of business located in Marina del Rey, California.
3. Venue is proper in this Court pursuant to the Code of Civil Procedure including, without limitation, Section 395.5.

STOEL RIVES LLP  
ATTORNEYS AT LAW  
SAN FRANCISCO

COMPLAINT

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1           4.     This action arises out of the tortious interference by ICANN's staff  
2 with SnapNames' actual and prospective business relations related to a wait listing  
3 service to be offered by VeriSign under a license to use SnapNames' technology.  
4 The wait listing service, which as more fully detailed below ICANN's staff has  
5 wrongfully delayed, is designed to meet market demand for an orderly and reliable,  
6 open and transparent, way for Internet domain name registrants to submit a  
7 subscription to register a currently registered domain name in the event the current  
8 registrant elects not to renew the registration.

#### 9                           THE INTERNET DOMAIN NAME SYSTEM

10           5.     The Internet is a network of interconnected computers and computer  
11 networks. Every computer connected directly to the Internet has unique address.  
12 These addresses, which are known as Internet Protocol ("IP") numbers, are  
13 necessary for computers to "communicate" with each other over the Internet. An  
14 example of an IP number might be: 98.27.241.30.

15           6.     Because IP numbers can be cumbersome and difficult for Internet  
16 users to remember or to use, the IP number system has been overlaid with a more  
17 "user-friendly" system of domain names: the Internet domain name system  
18 ("DNS"). This overlay associates a unique alphanumeric character string—or  
19 domain name—with a specific IP number.

20           7.     Internet domain names consist of a string of "domains" separated by  
21 periods. "Top-level" domains, or "TLDs", are found to the right of the period and  
22 include (among others) ".com," ".gov," ".net" and ".biz," which are sometimes  
23 referred to as "generic" TLDs (also known as "gTLDs"). Other top-level domains  
24 are referred to as country code TLDs (also known as "ccTLDs"), and are  
25 represented by two-letter abbreviations for each country, such as ".uk" (United  
26 Kingdom) and ".ca" (Canada). For relevant purposes herein, gTLDs are  
27 functionally equivalent to ccTLDs. There are approximately 250 top-level  
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1 domains, which are administered and operated by numerous entities, both in and  
2 outside of the United States.

3 8. "Second-level" domains ("SLDs") are those domains immediately to  
4 the left of the top-level domains, such as "uscourts" in the domain name  
5 "uscourts.gov." There are over 50 million second-level domains currently  
6 registered within the various TLDs.

7 9. Because domain names are essentially "addresses" that allow  
8 computers connected to the Internet to communicate with each other, each domain  
9 name must be unique, even if it differs from another domain name by only one  
10 character (e.g., "uscourts.com" is different from "uscourt.com" or "us-courts.com").  
11 A given domain name, therefore, can be registered to only one entity.

12 REGISTRATION OF DOMAIN NAMES ON THE  
13 .COM AND .NET REGISTRIES

14 10. VeriSign, Inc. acts as the "registry" for domain names registered in the  
15 .com and .net gTLDs in accordance with a written agreement with ICANN. As the  
16 "registry" for the .com gTLD, VeriSign maintains the definitive directory, known  
17 as a "zone file," that associates registered domain names in this TLD with the  
18 corresponding IP numbers of their respective domain name servers. The domain  
19 name servers, in turn, direct Internet queries to resources such as websites and  
20 email systems.

21 11. A domain name is created by an individual or organization that  
22 registers the domain name and thereby includes it in the registry's master database.  
23 The individual or organization that registers a specific domain name is a  
24 "registrant." Registrants do not have direct access to the VeriSign registry.  
25 Instead, prospective registrants must register domain names through any of the now  
26 more than 400 entities located in the United States and throughout the world that  
27 are accredited by ICANN as domain name "registrars" for the second-level domain  
28 names in the .com and .net gTLD.

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1 12. Registrars provide direct services to registrants and prospective  
2 registrants, such as processing domain name registrations. The VeriSign registry  
3 has no contractual or other relationship with a registrant, and in fact has no  
4 information on or knowledge of who is the registrant of a domain name. Registrars  
5 have a contractual relationship with registrants and, for names registered in the  
6 .com and .net gTLDs, keep all information as to the registrant.

7 13. Registering, transferring, and deleting a domain name requires  
8 interaction between a registrar and the registry. This interaction is highly structured  
9 and automated, and takes place through a Registry Registrar Protocol ("RRP"), or  
10 through Extensible Provisioning Protocol ("EPP"). Registry-registrar  
11 communications occur over a secure electronic connection. The registry's role is  
12 entirely passive and automated—namely it is to process registrars' domain name  
13 registration requests on behalf of registrants, comparing those requests against the  
14 registry tables of registered domain names to prevent duplicate registrations of the  
15 same domain name and registering the domain name in the registry database if it is  
16 not already registered.

17 14. Registrars initiate all changes to the registry database with respect to a  
18 particular domain name record by issuing electronic commands to the registry, such  
19 as "add," "check," "delete," "transfer," and "renew," all as more fully described in  
20 the RRP. VeriSign can register or update domain names in its database only in  
21 response to requests from registrars.

22 15. Registrars submit their customers' ("registrants") registration requests  
23 to the applicable TLD registry to determine if a requested domain name is available  
24 for registration, *i.e.*, that the domain name is not already registered to someone else.  
25 In connection with VeriSign's operation of the registry for the .com and .net  
26 gTLDs, if a requested domain name is not already in the registry's database, the  
27 registry's computer will record the new domain name, the corresponding IP  
28 numbers(s) of associated domain name servers, and the name of the registrar

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1 effectuating the registration for the customer-registrant, in its master database. The  
2 registration process is then complete.

3 VERISIGN'S OFFER OF A WAIT LISTING SERVICE  
4 USING SNAPNAMES' TECHNOLOGY

5 16. In or about December 2001, VeriSign informed ICANN of the details  
6 of a proposed Wait Listing Service ("WLS") that VeriSign intended to begin  
7 offering. In order to offer WLS, VeriSign executed a License and Development  
8 Agreement with SnapNames with an effective date of September 21, 2001 through  
9 which VeriSign obtained a license to certain SnapNames technology necessary to  
10 implement WLS. At all times material to this dispute, ICANN and competitors of  
11 WLS have been aware of the contractual relationship between VeriSign and  
12 SnapNames concerning WLS.

13 17. WLS is designed to meet a market demand for an orderly and reliable,  
14 open and transparent, way for domain name registrants, through their selected,  
15 participating registrars, to submit a subscription to register a currently registered  
16 domain name in the event the current registrant elects not to renew the registration.

17 18. Using WLS, a prospective domain name registrant, through any of the  
18 participating operational ICANN-accredited registrars, could submit a subscription  
19 on a first-come, first-served basis for a domain name currently registered in the  
20 .com or .net gTLD registry. In the event that a registered domain name in the .com  
21 or .net gTLD registry, on which a WLS subscription is placed, is not renewed, and  
22 thereby becomes available for creation and registration—and more than 25,000  
23 domain names become available in this manner each day—the holder of the WLS  
24 subscription would automatically become the registrant of the domain name.

25 19. If there is no WLS subscription for a domain name in the .com or .net  
26 gTLD registry, upon the deletion of the domain name registration by the sponsoring  
27 registrar, the domain name is deleted from the VeriSign registry's database and  
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1 becomes available for creation and registration through any participating ICANN-  
2 accredited registrar, on a first-come, first-served basis.

3 20. Each month in the .com and .net gTLDs, more than 800,000 previously  
4 registered domain names become available for creation and registration by  
5 registrants through ICANN-accredited registrars. Some of these are re-registered  
6 within milliseconds of when they become available, often by an entity interested in  
7 having a desired name for use in a business or personal web site, or by individuals  
8 and entities who operate as domain name speculators who "stockpile" domain  
9 names or register a recently available domain name to capture prior "traffic"  
10 associated with that domain name. As explained below, the number of actual new  
11 registrations is highly disproportionate to the "add" transactions submitted by  
12 registrars to the registry to register these domain names.

13 21. Those registrars seeking to register a recently available domain name  
14 through one of the programs currently used by their customers, themselves, or third  
15 parties to obtain deleted domain names do so by programming their systems to  
16 transmit literally continuous automated "add" domain name commands to the  
17 registry for a particular domain name in an effort to be the first registrar to request  
18 the domain name when it becomes available. Since this tactic is followed  
19 simultaneously by multiple registrars seeking multiple domain names, and often the  
20 same domain names, either individually or in concert with each other, the  
21 cumulative effect of these "add storms" has been to overwhelm the registry,  
22 threatening or delaying the registry's receipt and performance of other registrar  
23 commands, such as to register new domain names, jeopardizing the stability and  
24 operation of the registry and negatively impacting registrars who do not participate  
25 in such activity. Further, the nature of these operations is very technically complex  
26 and therefore effectively disallows access to deleting names to anyone without  
27 advanced knowledge and technical capability. Potential registrants may use any of  
28 several services that attempt to "capture" a name as it becomes available, but

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1 efficacy of these services varies and generally is not fully reliable. In fact, often  
2 end-users are forced to use, pay for and carefully monitor many of these services at  
3 once in the hope of obtaining a desired name.

4 22. This phenomenon is confirmed by the number of "add" commands  
5 received by the VeriSign .com registry in recent history. In July 2003, VeriSign  
6 reported that in excess of 100 million "add" commands were being submitted to the  
7 .com registry per day, representing over 95% of all daily commands received by the  
8 registry. It is believed that the number of such commands has greatly increased  
9 over the last year.

10 23. The adoption of WLS will lessen the load on the .com and .net gTLD  
11 registries, avoid the operation difficulties that the "add storms" have caused, and  
12 provide a more reliable, intuitive, predictable and valuable service for registrars to  
13 offer to registrants.

14 24. Further, as VeriSign reported in September 2004, some entities have  
15 secured multiple registrar accreditations from ICANN as a way to amass additional  
16 transaction capacity with the registry, allowing them to intensify the rate at which  
17 they can barrage the registry, with high volume, continuous "add" commands,  
18 thereby hoping to increase their chances of capturing domain names upon their  
19 deletion by the registry. These sham registrars are not meant to fill any primary or  
20 other registration function; their sole purpose is to attack the registry with "add"  
21 commands.

22 25. ICANN grants registrar accreditation approval in an uneven and  
23 inequitable manner; some entities have been granted large numbers of registrations  
24 in short order, while SnapNames has had accreditation applications pending before  
25 ICANN's staff with no action taken for many months.

#### 26 TECHNICAL DESCRIPTION OF WLS

27 26. Pursuant to its agreements with ICANN and with accredited registrars,  
28 VeriSign does not delete a domain name until it receives a specific "delete"

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1 command from the registrant's sponsoring registrar directing it to do so. Even then,  
2 VeriSign follows an established procedure and timetable in effectuating the delete  
3 command in the registry's database. In the absence of a delete command from the  
4 sponsoring registrar, and even if the expiration date for a registered domain name  
5 has been reached, the registry automatically renews the registration of the domain  
6 name. Specifically, after a registration or an automatic renewal, the registrar has up  
7 to 45 days within which to cancel the registration. Following a registrar's  
8 submission of a delete command to the registry, the deleting registrar still has the  
9 30-day Registry Grace Period within which to renew the domain name before the  
10 deletion command is actually effectuated in the registry. Thereafter, there is a five-  
11 day "pending delete period" before the deletion is complete in the registry's  
12 database.

13 27. In the event a prospective registrant inquires about registering a  
14 domain name that is already created and registered, the registrant's registrar would  
15 check to determine whether a WLS subscription exists for the desired domain  
16 name. If there is no existing WLS subscription for the domain name, then—using  
17 an interface separate from the shared registration system used to add, delete, and  
18 transfer domain names—the registrar submits a WLS subscription order for that  
19 domain name, and the domain name is identified in the WLS database as being a  
20 "subscribed" domain name. With WLS, only one subscription will be accepted for  
21 each registered domain name on a first-come/first-served basis, thus mirroring the  
22 primary registration system, and each subscription is valid for a one-year period.  
23 Should the requested domain name be deleted and become available for creation  
24 and registration during the one-year subscription period, the holder of the  
25 subscription will automatically become the registrant of the domain name. The  
26 WLS service essentially gives a potential new registrant a "next in line" position  
27 that guarantees automatic assignment of the domain name if it becomes available.  
28



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1 28. WLS subscription will only be available through ICANN-accredited  
2 registrars, who submit WLS subscription orders directly to the .com and .net  
3 registries. Registrars are thus the direct customers of the VeriSign registries for  
4 WLS. Subscriptions are not available directly to consumers through the .com and  
5 .net registries, only accredited registrars. All accredited registrars will be able (but  
6 not required) to offer WLS service to their customers.

7 29. WLS does not affect current domain name registrations. A registrant  
8 will continue to be the registrant of its domain name indefinitely, so long as it  
9 continues to renew the domain name in a timely fashion and to meet the  
10 requirements of its chosen registrar. A WLS subscription matures into a domain  
11 name registration only when a domain name reaches the end of the Registry Grace  
12 Period.

13 30. If the surrendered domain name is the subject of a WLS subscription,  
14 the domain name is automatically added to the registry database, using the WLS  
15 data, or pre-registration, supplied by the registrar sponsoring the WLS subscription  
16 at the time the subscription was created. The WLS "subscriber" then becomes the  
17 new registrant of the domain name. The registry, through its automated system,  
18 notifies the subscription registrar, who updates its registration record to reflect the  
19 new domain name registrant. The subscription is cleared from the WLS database,  
20 and a new WLS subscription order can be placed for that domain name through any  
21 accredited registrar.

22 31. All ICANN-accredited registrars will be given an equal opportunity, at  
23 an equal wholesale price, to participate in WLS. They will also have the option of  
24 not participating. Even if they elect not to participate in WLS, registrars, on behalf  
25 of their clients, may still register, delete, transfer or otherwise make registered  
26 domain names available in the secondary market (e.g., auctions, person-to-person  
27 transactions, etc.), or offer all the deleted domain services offered currently as they  
28 have done prior to WLS.

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ALTERNATIVES ARE BEING OFFERED TO WLS

1  
2 32. Even without WLS, certain registrars and others have been providing  
3 wait-listing type services of various kinds at the registrar level. In essence, these  
4 services watch for a desired domain name to be deleted and immediately seek to  
5 register it with the registry. To do so successfully, they must be the *first* registrar  
6 (among the many that may be seeking the same domain name for their respective  
7 customers) to submit a registration request to the registry for the domain name after  
8 it has been released. The services therefore have to engage in a high-tech "race"  
9 with other registrars to "grab" a deleted domain name just as soon as it becomes  
10 available, by running automated or robotic "scripts" that continuously ping the  
11 registry database by submitting "add" domain name commands for domain names  
12 that will be deleted in an attempt to register the desired domain name. Their results  
13 for customers are entirely hit-or-miss and often provide for a confusing and  
14 exploitative experience for consumers. As the general counsel for GoDaddy, a  
15 competitor of WLS has stated: "Each registrar writes its own software that keeps  
16 pinging the registry: The one that happens to ping the registry immediately after  
17 deletion wins the backordered name."

18 33. In the process, however, these registrar-level services have technically  
19 harmful effects and threaten the stability of the Internet, because the robotic "add  
20 storms" cause enormously high (and ever-increasing) registry database loads,  
21 threatening the stability of the registry database and Domain Name System and  
22 thereby the Internet. Moreover, this method of operation is highly inefficient and  
23 effectively "freezes out" any potential registrant who has minimal technical  
24 sophistication or knowledge of or about various services in the business of re-  
25 registering deleted names for their customers. Substantial registry resources are  
26 necessary to support, handle, and respond to the automated "add" inquiries of the  
27 registrars trying to register recently deleted domain names, a function for which the  
28 registry systems were not designed and for which the registry receives no

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1 compensation by registrars, and which ultimately draws resources and efficiency  
2 from the system designed to serve all registrars for all domain name registration  
3 functions. Stated another way, the actions of a few operators in bombarding the  
4 registry database significantly disadvantages other registrars and the majority of  
5 end-users.

6 34. Typical of this inefficiency is one recent 17-day period when,  
7 according to VeriSign, in efforts to register recently deleted domain names,  
8 registrars initiated an average of nearly 500,000 "add" attempts in VeriSign's  
9 registry systems for *each* one successful new domain name registration. The non-  
10 WLS system for registering deleted domain names gives registrars the incentive to  
11 inundate the registry system with domain name queries and "add" commands  
12 without regard to the cost to or the impact on the registry infrastructure, other  
13 registrars, or the functioning of the Domain Name System.

14 35. WLS is more open, transparent, intuitive and predictable than the  
15 registrars' prior informal and uncertain "wait list" system. WLS provides all  
16 registrars with an equal opportunity to assist customers in re-registering a domain  
17 name that may be deleted, in a way that is simple and clear. It does not favor  
18 speculators or those registrars with elaborate and disruptive automated systems.  
19 Rather, WLS ensures a "fair playing field" and equivalent access for all registrars  
20 and their customers regardless of their market or technological advantage. The  
21 benefits of WLS extend not only to VeriSign's direct customers (registrars) but also  
22 to end-users (registrants and prospective registrants). WLS provides a simple, fair,  
23 low-cost and easy to understand procedure for registering recently deleted domain  
24 names, one that intuitively mirrors the primary registration system. The registrar  
25 services for registering deleted, and not reclaimed by the original registrant, domain  
26 names have low efficacy rates and thus offer mere "chances" at registering a  
27 domain name that is already registered by someone else. WLS, on the other hand,  
28 provides a 100% certainty that if the domain name is deleted, the domain name will

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1 be registered to the WLS subscriber, with the attendant business certainty for the  
2 WLS subscriber of knowing it is "first in line" or pre-registered for a particular  
3 domain name should it become available. The benefit to the consumer by a  
4 registrar offering this service is apparent.

5 36. WLS has the effect of reducing system load for these constant checks  
6 of target domain names. The excessive demand on operational resources of the  
7 registry for all registrars will be reduced, and system access will be retained at a  
8 reasonable and safe level. By the same token, WLS also preserves the operational  
9 resources of registrars. Once a domain name is under WLS subscription, registrars  
10 no longer need to engage in the inefficient process of making continuing, constant  
11 checks for the WLS-subscribed domain name.

12  
13 WLS WOULD NOT IMPACT CURRENT PROCESSES FOR  
REGISTERING RECENTLY DELETED NAMES

14 37. Current processes for registering deleted domain names are not  
15 precluded by WLS. The current registrar technology will still be available for all  
16 domain names for which there is not an active WLS subscription.

17 38. WLS does not impact to any degree the ability of end-users to register  
18 new (currently unregistered) domain names in the .com and .net gTLDs through  
19 any of the more than 400 existing ICANN-accredited registrars for the .com and  
20 .net gTLDs. It is also important to note that, because other gTLDs and ccTLDs are  
21 now pervasive in the marketplace, neither a .com or a .net registration, nor a WLS  
22 subscription, is a necessity. Indeed, the percentage of registrations in the .com and  
23 .net gTLDs have been steadily declining over the past several years, while those in  
24 other TLDs have been rapidly increasing. WLS would have no impact on the  
25 processes for registering recently deleted domain names in .org, .biz, or any of the  
26 more than 200 other gTLDs and ccTLDs.  
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1 39. Notwithstanding WLS, end-users will also still be able to negotiate  
2 directly with the current registrants to acquire a domain name by transfer.

3 40. Nor does WLS adversely impact the ability of prospective registrants  
4 to scour auction sites to purchase currently registered domain names. End-users  
5 can bid on names being offered for sale, and, if so, they can follow the procedures  
6 of the auction sites to bid on, secure and accept transfer of a domain name  
7 registration.

8 41. WLS likewise does not impact the ability of end-users to obtain and  
9 register domain names by initiating dispute proceedings. End-users succeeding on  
10 a Uniform Dispute Resolution Policy (UDRP) complaint and/or in a court  
11 proceeding can have the registration of subject domain names transferred.

12 42. Furthermore, even with WLS, vigorous competition will still exist  
13 among registrars, just as it does now, to get prospective registrants to use a given  
14 registrar for the purpose of inquiring about the availability of domain names and  
15 placing WLS subscriptions, or using competitive recently deleted domain name  
16 services.

17 43. To the extent WLS may displace some of the current registrar services  
18 for registering deleted domain names in the .com and .net gTLDs, it will be because  
19 WLS' reliability and efficiency make it preferable to consumers.

20 44. The obvious benefits of WLS are such that ICANN's Board of  
21 Directors has formally approved or endorsed the system on no less than three  
22 occasions.

### 23 HISTORY OF CONSIDERATION OF WLS

#### 24 ICANN Board's Approval of WLS

25 45. Following a protracted review process, ICANN's Board first approved  
26 WLS on August 23, 2002. The ICANN Board determined that WLS "promotes  
27 consumer choice" and that the "option of subscribing to a guaranteed 'wait list'  
28 service is a beneficial option for consumers." For these reasons, the Board

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1 approved a resolution (Resolution 02.100), authorizing (with certain conditions,  
2 imposed largely to address the stated concerns of certain registrars) the president  
3 and general counsel of ICANN to negotiate appropriate revisions to VeriSign's  
4 registry agreements to allow for the offering of WLS.

5 Efforts to Delay The Implementation of WLS

6 46. On September 12, 2002, Dotster, Inc. ("Dotster") filed a formal  
7 reconsideration request with ICANN seeking to overturn the ICANN Board's  
8 approval of WLS.

9 47. On May 20, 2003, nine months after the ICANN Board's approval of  
10 WLS, ICANN's Reconsideration Committee determined that Dotster's request  
11 lacked merit, and recommended that the Board take no action on it. Indeed, after  
12 further consideration, the ICANN Board not only chose not to adopt Dotster's  
13 changes but, on June 2, 2003, approved a further resolution (Resolution 03.80),  
14 limiting the conditions it had originally sought to impose in connection with WLS.  
15 ICANN's staff was instructed to proceed with necessary steps to implement WLS.

16 48. At that point, VeriSign planned to launch WLS in October 2003.

17 49. On September 4, 2003, ICANN's staff advised VeriSign that it should  
18 not go forward with implementation of WLS, as VeriSign had not agreed to  
19 conditions that ICANN's staff sought to impose on VeriSign and the staff had not  
20 yet sought Department of Commerce approval. As a result, VeriSign delayed its  
21 planned launch of WLS.

22 50. On January 2, 2004, ICANN's general counsel reported to ICANN's  
23 Board that negotiations with VeriSign for implementation of WLS had been  
24 successfully concluded.

25 51. On March 6, 2004, another ten months following the second approval  
26 of WLS, the ICANN Board approved WLS for a third, and presumably final, time  
27 (resolution 04.19). ICANN's staff was directed to submit the service to the  
28 Department of Commerce for review and approval.

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1           52. According to VeriSign, ICANN's staff has failed to work with  
2 VeriSign in good faith to complete the steps necessary to submit WLS to the  
3 Department of Commerce for review and approval.

4           53. In litigation brought in this Court by VeriSign against ICANN,  
5 VeriSign is seeking a declaration that WLS is not a registry service and not subject  
6 to review, approval or regulation by ICANN.

7           54. Notwithstanding its position regarding whether WLS is a registry  
8 service, VeriSign reports that it offered to sign an appropriate and reasonable  
9 amendment to its registry agreement with ICANN which amendment would  
10 incorporate terms previously agreed upon between VeriSign and ICANN (and  
11 approved by ICANN's Board) necessary for implementation of WLS and for  
12 submission to the Department of Commerce for review and approval. However,  
13 VeriSign has asked ICANN to agree that in executing an amendment to proceed  
14 with WLS, VeriSign is not waiving its position that WLS is not a registry service  
15 and that such issue will be preserved for ultimate adjudication at a later date.  
16 VeriSign reports that ICANN's staff has failed and refused to proceed on this basis.

17           55. The conduct of ICANN's staff toward VeriSign regarding WLS is  
18 consistent with their conduct toward to SnapNames. ICANN's staff is aware of  
19 SnapNames' relationship with VeriSign and its economic interest in advancing  
20 WLS. Nevertheless, since March 2004, ICANN's staff, and its attorneys, have  
21 repeatedly misrepresented the status of WLS to SnapNames. For example, early in  
22 the summer of 2004, ICANN represented that WLS would be submitted to the  
23 Department of Commerce within days or weeks. When that was shown to be false,  
24 they represented that VeriSign was at fault. ICANN represented that VeriSign had  
25 failed to return phone calls or respond to proposals by ICANN's staff to move WLS  
26 forward. VeriSign denies this.

27           56. VeriSign reported to SnapNames that, following the March 2004  
28 ICANN Board action again approving WLS and instructing ICANN's staff to

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1 proceed to negotiate with VeriSign to implement the service, ICANN's staff failed  
2 to respond in good faith to repeated efforts by VeriSign to finalize and execute a  
3 conditional amendment to the registry agreement (reserving VeriSign's rights as to  
4 whether WLS is a registry service). According to VeriSign, within the last few  
5 months VeriSign's representatives offered to meet ICANN's staff at a place of  
6 ICANN's choosing, and to remain in a room together to negotiate, draft and finalize  
7 any necessary documents to permit WLS to be forwarded to the Department of  
8 Commerce for review and approval. Again, according to VeriSign, all of its efforts  
9 to engage ICANN's staff (and in particular ICANN's general counsel John Jeffrey)  
10 in a process to move WLS forward in good faith have been fruitless.

11 57. On information and belief, ICANN's staff is attempting to further  
12 delay and/or kill WLS in order to benefit competitors of WLS. ICANN's staff is  
13 attempting to protect registrars and other service providers who offer inferior  
14 unguaranteed "backorder" services, which are the very services that ICANN's  
15 Board has stated do not provide the consumer benefit offered by WLS.

16 58. ICANN has treated WLS in an unequal and disparate manner  
17 compared to competitive "backorder" services offered by registrars as to which  
18 ICANN has never sought to exercise any regulation or control and has never  
19 imposed conditions similar to those imposed on WLS.

20 59. As a result of ICANN's conduct, consumers have been deprived of a  
21 beneficial new service and SnapNames has been deprived of the revenues and  
22 profits it would have generated from and in connection with VeriSign's offering of  
23 WLS. The delay in offering WLS has benefited other businesses that offer similar  
24 or competitive services, including businesses that have combined and conspired  
25 with ICANN's staff and caused ICANN to delay and obstruct the offering of WLS.

26 60. On information and belief, ICANN's conduct to delay and/or kill WLS  
27 has been in combination and conspiracy with, and at the behest of, certain service  
28 providers and registrars who compete, or wish to compete, with WLS. While



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1 VeriSign's offering of WLS is being delayed by this improper conduct, registrars  
2 and others, are free, and have been free, without these or other impediments and  
3 conditions by ICANN, to offer similar services that are competitive with but  
4 inferior to WLS, and many have done so.

5 61. Notwithstanding the repeated "approval" of WLS by ICANN's Board,  
6 ICANN's staff has engaged in conduct intended to delay or prevent VeriSign's  
7 implementation of WLS. Such conduct has included the following:

8 (a) Refusing to negotiate in good faith with VeriSign to amend the  
9 VeriSign's registry agreements to add WLS while preserving VeriSign's right to  
10 contest whether or not WLS is a registry service;

11 (b) Refusing to respond to representatives of VeriSign and  
12 SnapNames concerning the status of WLS or ICANN's position on submitting  
13 WLS to the Department of Commerce (DoC);

14 (c) Misrepresenting ICANN's plans concerning submission of WLS  
15 to the DoC;

16 (d) Misrepresenting the status of ICANN's submission of WLS to  
17 the DoC;

18 (e) Misrepresenting when and how ICANN would respond to  
19 proposals by VeriSign to amend the Registry Agreement;

20 (f) Misrepresenting that ICANN would timely draft proposed  
21 amendments to the Registry Agreement in good faith; and

22 (g) Intentionally delaying and refusing to move WLS forward in the  
23 ICANN approval process and delaying and refusing to submit WLS to the DoC  
24 following approval by the ICANN Board.

25 62. ICANN and the registrars with whom ICANN's staff have conspired,  
26 are aware of the contractual relationship between SnapNames and VeriSign, and of  
27 the business opportunity that WLS presents to SnapNames.  
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**FIRST CLAIM FOR RELIEF**

1  
2 63. Plaintiff repeats and realleges the averments set out above.

3 64. ICANN exercises authority and powers over registries and registrars to  
4 implement its standards and policies. Non-compliance with ICANN's standards  
5 and policies can place a provider of DNS and certain other Internet services at a  
6 great disadvantage in the marketplace. ICANN's staff has asserted this power to  
7 prevent VeriSign from offering WLS.

8 65. ICANN and existing and potential competitors of VeriSign and  
9 SnapNames have conspired to delay, disadvantage and destroy WLS. The existing  
10 or potential competitors of VeriSign and SnapNames who, at all times relevant  
11 hereto, have actively combined with members of ICANN's staff to restrain  
12 competition with respect to WLS include, among others, the operators of the  
13 following registrars or competitive services: GoDaddy Software, Inc.; Alice's  
14 Registry, Inc.; eNom Inc.; Dotster, Inc.; and Pool.com, Inc. (the "WLS co-  
15 conspirators").

16 66. On information and belief, one or more of the WLS co-conspirators  
17 have offered to fund expenses of ICANN in defense of the claims made by  
18 VeriSign concerning WLS. On information and belief, ICANN's staff has advised  
19 certain WLS co-conspirators that ICANN will provide the WLS co-conspirators  
20 with information about WLS related developments so as to provide the co-  
21 conspirators with sufficient notice prior to the actual launch of WLS to permit them  
22 to take legal, administrative or other action in an effort to further delay or kill WLS.

23 67. As a result of this conduct, WLS has now been blocked and delayed  
24 for almost three years. The WLS co-conspirators have used this delay to introduce  
25 competitive but inferior, and often higher priced, products to WLS, beating  
26 VeriSign/SnapNames to the market by reason of their conspiratorial conduct and  
27 assistance from ICANN's staff. By reason of these delays, among other things,  
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1 consumers have been denied a superior service and have paid artificially inflated  
2 prices for inferior services.

3 68. The availability of WLS would have expanded the range of  
4 alternatives available to prospective registrants seeking to register currently  
5 registered second-level domain names and to registrars seeking to offer such  
6 "backorder" services to customers. None of the currently available backorder  
7 services is able to guarantee that its customer will obtain the desired domain name  
8 registration if it becomes available. Indeed, many providers of competitive services  
9 exploit this inefficiency in the system to auction a domain name among multiple  
10 "backorder" customers.

11 69. In contrast to current competitive services, a WLS subscriber would be  
12 guaranteed that it would get the domain name if that domain name became  
13 available. WLS would thereby have been a superior service that would have  
14 stimulated quality and price competition in the relevant markets.

15 70. As of the filing of this Complaint, on information and belief, ICANN  
16 still has not agreed to terms for the introduction WLS, has refused to negotiate  
17 those terms in good faith, has delayed or refused to negotiate terms, and has failed  
18 and refused to forward WLS to DoC for approval. As a result, WLS has not been  
19 made available to registrars or registrants.

20 71. Representatives of ICANN publicly have acknowledged the unique  
21 benefits for consumers and competition that the WLS would provide. In July 2003,  
22 for example, ICANN's President testified before a Senate Committee that "[t]he  
23 VeriSign [WLS] proposal offered a significant improvement from a consumer  
24 perspective to the various services already offered by registrars," and that "[I]t  
25 would be anomalous to 'protect' competition between providers of non-guaranteed  
26 products by preventing the new competition of a guaranteed product that at least  
27 some consumers would likely prefer."  
28

1           72. Notwithstanding the clear benefits that WLS would have provided to  
 2 competition and consumers, ICANN's staff continues to engage in the wrongful  
 3 conduct described herein.

4           73. The specific wrongful acts of ICANN's staff alleged above have not  
 5 been expressly or impliedly authorized or directed by DoC or any other agency of  
 6 the United States Government, nor have these specific acts been the subject of  
 7 active supervision by any agency of the United States Government.

8           74. SnapNames has been injured in its business and property, and is  
 9 threatened with continued injury to its business and property, as a result of the  
 10 improper conduct of ICANN's staff as alleged above.

11           75. As a direct result of ICANN's intentional acts and conduct, the value  
 12 to SnapNames of the contractual relationship between VeriSign and SnapNames  
 13 has been injured or destroyed and SnapNames has been, and is being, deprived of  
 14 revenues it would otherwise have derived from performance of its contract.

15           76. ICANN's intentional interference with the existing contractual  
 16 relationship between VeriSign and SnapNames has directly and proximately  
 17 resulted in a substantial loss of revenues and profits to SnapNames. SnapNames is  
 18 entitled to an award from ICANN of monetary damages therefor, according to proof  
 19 at trial.

20           77. ICANN's interference and conduct alleged herein was, inter alia,  
 21 intentional, undertaken for the purpose of harming SnapNames and assisting its  
 22 competitors, sought to be justified by ICANN on grounds known by it to be false  
 23 and baseless, and otherwise malicious, oppressive, and fraudulent within the  
 24 meaning of California Civil Code Section 3294. Consequently, SnapNames is  
 25 entitled to an award of punitive or exemplary damages sufficient in amount to  
 26 punish and to make an example of ICANN.

27           WHEREFORE Plaintiff prays for entry of judgment against Defendant as  
 28 follows:

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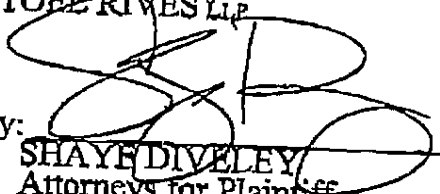
1. For an award of monetary damages, according to proof.
2. For an award of punitive or exemplary damages.
3. For a preliminary and permanent injunction enjoining Defendants and their agents, servants, employees and all other persons acting under, in concert with, or for them, from obstructing or interfering with SnapNames' interest and rights with respect to the existing contractual relationship between VeriSign and SnapNames; and
4. For all other relief the Court deems just and proper.

**JURY DEMAND**

Plaintiff demands trial by jury of all issues so triable.

DATED: November 18, 2004.

STOEL RIVES LLP



By: SHAYE DIVELEY  
Attorneys for Plaintiff